## Message Text

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44

**ACTION SS-30** 

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W

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O P 121715Z MAR 74
FM AMEMBASSY PHNOM PENH
TO SECSTATE WASHDC IMMEDIATE 5336
INFO AMEMBASSY BANGKOK PRIORITY
CINCPAC PRIORITY
COMUSSAG PRIORITY
AMEMBASSY SAIGON PRIORITY

S E C R E T PHNOM PENH 3696

**EXDIS** 

E.O. 11652: XGDS TAGS: PINT, CB

SUBJECT: TEACHER UNREST

REF: PHNOM PENH 3352/061230Z MAR 74

- 1. THE GOVERNMENT HAS LOST THE INITIATIVE AGAIN IN THE TEACHER STRIKE AND MAY HAVE LOST CONTROL.
- 2. THE GREAT MAJORITY OF PHNOM PENH SCHOOLS CLOSED YESTERDAY MARCH 11. IT IS NOT CLEAR WHETHER THE TEACHERS IGNORED THE APPEALS OF THEIR LEADERS FOR MODERATION (PHNOM PENH 3484/081155Z MAR 74 AND PHNOM PENH 3551/091035Z MAR 74) OR WHETHER THESE APPEALS WERE IN FACT NEVER MADE. THE ORGANIZATIONAL EFFORT REQUIRED TO GET SO MANY TEACHERS TO LEAVE THEIR CLASSROOMS IN ONE DAY SUGGESTS, HOWEVER, THAT TEACHERS COMMITTEES' LEADERS MISLED US AND THE GOVERNMENT WHEN THEY INDICATED THEY COUNSELED MODERATION.
- 3. IN A HASTY EFFORT TO RECOUP, EDUCATION MINISTER KEO SANGKIM WORKED OUT A DEAL TODAY MARCH 12 WITH THE NATIONAL TEACHERS ASSOCIATION (AMCEK) UNDER WHICH HE WOULD AUTHORIZE A NATIONAL CONGRESS OF TEACHERS ON APRIL 4 TO EXAMINE THE STRIKE ISSUE, AND THEY WOULD APPEAL FOR A RESUMPTION OF WORK SECRET

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FROM MARCH 19 TO THEN. THIS DEAL WAS NOT AUTHORIZED BY PRIME MINISTER BORET, BUT HE IS NOW STUCK WITH IT.

4. THE RENEWAL OF THE STRIKE WOULD APPEAR DUE TO

GOVERNMENT WAFFLING IN EXECUTING ITS ORIGINAL STRATEGY. THIS STRATEGY, WHICH WAS BASED ON THE WE THINK JUSTIFIED PRESUMPTION THAT THE MAJORITY OF THE TEACHERS ARE RESPONDING MORE TO POCKETBOOK THAN TO POLITICAL ISSUES, CALLED FOR THE GOVERNMENT TO USE THE PERIOD WHEN THE SCHOOLS WERE CLOSED:

- (A) TO TRY TO SEPARATE THE BULK OF THE TEACHERS FROM THE RADICAL STRIKE COMMITTEE BY EFFORTS AT INTIMIDATION: AND
- (B) TO MOVE DECISIVELY TO MEET THE ECONOMIC GRIEVANCES BY PROVIDING A 100 MILLION RIEL LOAN TO TEACHER COOPERATIVES AND BY IMPOSING A FEE ON EACH STUDENT.
- 5. RECONSTRUCTING GKR ACTIVITIES OVER THE LAST WEEK, IT IS APPARENT THAT THE GOVERNMENT MADE ONLY A FEEBLE ATTEMPT TO WORK OUT THE ECONOMIC RESPONSE. MINISTER OF EDUCATION KEO SANGKIM DID MEET WITH SOME MEMBERS OF THE ASSOCIATION'S CENTRAL COMMITTEE, AND TOLD THEM IN VERY GENERAL TERMS OF THE 100 MILLION RIEL LOAN, WITHOUT BEING ABLE TO EXPLAIN ITS WORKINGS OR APPARENTLY MAKE IT CONVINCING. HE HAS YET TO ACT ON THE SCENARIO FORESEEN (REFTEL PARA 5) TO INSTITUTE THE STUDENT FEES. CHARACTERISTICALLY, IT IS NOW CONFIRMED THAT SANGKIM DID INDEED MISREPRESENT THE RESULTS OF THE POLL TO BORET (REFTEL).
- 6. I REHEARSED THIS ANALYSIS TO BORET ON MARCH 11, STRESSING TO HIM THAT THE STRIKE IS LIKELY TO GO ON INDEFINITELY, AND BECOME MORE POLITICIZED, IF HE DOES NOT ACT QUICKLY TO MEET THE ECONOMIC GRIEVANCES. BORET AND THE CABINET HAVE BEEN BATTING THIS ISSUE AROUND ALMOST CONTINUOUSLY SINCE, BUT INDECISIVELY. ONLY RESULTS SO FAR ARE:
- (A) MEETING MARCH 14 BETWEEN THE CABINET, AMCEK CENTRAL COMMITTEE AND ADDITIONAL REPRESENTATIVES OF TEACHERS AND SCHOOL INSPECTORS;

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- (B) ATTEMPT TO ORGANIZE PARENT PRESSURE ON TEACHERS TO GO BACK TO WORK; AND
- (C) ANNOUNCE THAT THE NATIONAL COUNCIL OF EDUCATION AND CULTURE HEADED BY FORMER PRIME MINISTER HANG THUN HAK WILL STUDY TEACHER DEMANDS.
- 7. COMMENT: GOVERNMENT RESPONSE IS TOO LITTLE AND TOO LATE, AND WE TOLD BORET SO AGAIN TONIGHT. WE WILL GO TO LON NOL ON THIS TOMORROW.
- 8. BORET OBVIOUSLY IS ILL-SERVED BY HIS EDUCATION MINISTER, WHO IS COMING APART UNDER PRESSURE. BUT HE CAN'T FIRE HIM NOW, OR

MAYBE ANY TIME SOON; KEO SANGKIM IS THE MAIN INDEPENDENT REMAINING IN THE CABINET.

9. THE LOSS OF INITIATIVE BY THE GOVERNMENT WILL BE COSTLY. WITH THE GOVERNMENT NOW IN THE POSITION OF DEMANDEUR, THE ECONOMIC BILL WILL RISE. AND WITH NO FIRM LEAD FROM THE GOVERNMENT, POLITICAL EFFERVESCENCE WILL GO ON. ENDERS

SECRET

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## Message Attributes

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**CINCPAC** COMUSSAG SAIGON

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